# City of Lakeland Employees' Pension and Retirement System

Chapter 112.664, F.S. Compliance Report

In Connection with the October 1, 2021 Funding Actuarial Valuation Report And the Plan's Financial Reporting for the Year Ending September 30, 2021





May 20, 2022

Board of Trustees City of Lakeland Employees' Pension and Retirement System Lakeland, Florida

#### Dear Board Members:

Gabriel, Roeder, Smith & Company (GRS) has been engaged by the City of Lakeland Employees' Pension and Retirement System (Plan) to prepare a disclosure report to satisfy the requirements set forth in Ch. 112.664, F.S. and as further required pursuant to Ch. 60T-1.0035, F.A.C.

This report was prepared at the request of the Board and is intended for use by the Plan and those designated or approved by the Board. This report may be provided to parties other than the Plan only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The purpose of the report is to provide the required information specified in Ch. 112.664, F.S. as well as supplement this information with additional exhibits. This report should not be relied on for any purpose other than the purpose described above.

The findings in this report are based on data and other information through October 1, 2021. This report was based upon information furnished by the Plan Administrator concerning Plan benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the Plan Administrator.

Except as otherwise indicated as required for the disclosures contained herein, this report was prepared using certain assumptions approved by the Board as authorized under and prescribed by the Florida Statutes, as described in our October 1, 2021 actuarial valuation report. This report is also based on the plan provisions, census data, and financial information as summarized in our October 1, 2021 actuarial valuation report. Please refer to the October 1, 2021 actuarial valuation report, dated March 21, 2022, for summaries and descriptions of this information.

The use of an investment return assumption that is 2% higher than the investment return assumption used to determine the funding requirements does not represent an estimate of future Plan experience nor does it reflect an observation of future return estimates inherent in financial market data. The use of this investment return assumption is provided as a counterpart to the Chapter 112.664, Florida Statutes requirement to utilize an investment return assumption that is 2% lower than the assumption used to determine the funding requirements. The inclusion of the additional exhibits showing the effect of using a 2% higher investment return assumption shows a more complete assessment of the range of possible results as opposed to showing a one-sided range as required by Florida Statutes.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of this engagement does not include an analysis of the potential range of such measurements.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

Jeffrey Amrose and Trisha Amrose are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein.

The signing actuaries are independent of the plan sponsor.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge, the information contained in this report is accurate and fairly presents the actuarial position of the Plan as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board, and with applicable statutes.

With respect to the reporting standards for defined benefit retirement plans or systems contained in Section 112.664(1), F.S., the actuarial disclosures required under this section were prepared and completed by us or under our direct supervision, and we acknowledge responsibility for the results. To the best of our knowledge, the results are complete and accurate, and in our opinion, meet the requirements of Section 112.664(1), F.S. and Section 60T-1.0035, F.A.C.

Respectfully submitted,

GABRIEL, ROEDER, SMITH & COMPANY

Ву \_\_

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Enfolled Actuary No. 20-6599

Senior Consultant & Actuary

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## CHAPTER 112.664, FLORIDA STATUTES

**R**ESULTS

## Schedule of Changes in the Employer's Net Pension Liability Using Financial Reporting Assumptions per GASB Statement No. 67

Fiscal year ending September 30,		2021
1. Total Pension Liability	·	
a. Service Cost	\$	11,509,354
b. Interest		52,595,158
c. Benefit Changes		-
d. Difference between actual & expected experience & Other		(467,936)
e. Assumption Changes		(13,992,987)
f. Benefit Payments		(51,473,516)
g. Contribution Refunds		(1,058,107)
h. Net Change in Total Pension Liability		(2,888,034)
i. Total Pension Liability - Beginning		740,206,915
j. Total Pension Liability - Ending	\$	737,318,881
2 Plan Fiducian, Not Position		
2. Plan Fiduciary Net Position a. Contributions - Employer	\$	0 145 617
b. Contributions - State	Ş	9,145,617
c. Contributions - State		6,575,253
d. Net Investment Income		169,701,534
e. Benefit Payments		(51,473,516)
f. Contribution Refunds		(1,058,107)
g. Administrative Expense		(275,838)
h. Other		(273,636)
i. Net Change in Plan Fiduciary Net Position		132,614,943
j. Plan Fiduciary Net Position - Beginning		678,381,033
k. Plan Fiduciary Net Position - Ending	\$	810,995,976
	<del></del>	
3. Net Pension Liability / (Asset)	\$	(73,677,095)
Certain Key Assumptions		
Valuation Date		10/01/2020
Measurement Date		09/30/2021
Investment Return Assumption		7.25%
Mortality Table	FRS Regi	ular Class (for the
	_	1/2020 valuation)



# Schedule of Changes in the Employer's Net Pension Liability Using Assumptions required under 112.664(1)(a), F.S.

Fiscal year ending September 30,		2021
1. Total Pension Liability		_
a. Service Cost	\$	11,509,354
b. Interest		52,595,158
c. Benefit Changes		-
d. Difference between actual & expected experience & Other		(467,936)
e. Assumption Changes		(13,992,987)
f. Benefit Payments		(51,473,516)
g. Contribution Refunds		(1,058,107)
h. Net Change in Total Pension Liability		(2,888,034)
i. Total Pension Liability - Beginning		740,206,915
j. Total Pension Liability - Ending	\$	737,318,881
2. Plan Fiduciary Net Position		
a. Contributions - Employer	\$	9,145,617
b. Contributions - State	*	-
c. Contributions - Member		6,575,253
d. Net Investment Income		169,701,534
e. Benefit Payments		(51,473,516)
f. Contribution Refunds		(1,058,107)
g. Administrative Expense		(275,838)
h. Other		-
i. Net Change in Plan Fiduciary Net Position	-	132,614,943
j. Plan Fiduciary Net Position - Beginning		678,381,033
k. Plan Fiduciary Net Position - Ending	\$	810,995,976
3. Net Pension Liability / (Asset)	\$	(73,677,095)
Certain Key Assumptions		
Valuation Date		10/01/2020
Measurement Date		09/30/2021
Investment Return Assumption		7.25%
Mortality Table	FRS Regu	ular Class (for the
	7/:	1/2020 valuation)



# Schedule of Changes in the Employer's Net Pension Liability Using Assumptions required under 112.664(1)(b), F.S.

Fiscal year ending September 30,		2021
1. Total Pension Liability	•	
a. Service Cost	\$	17,333,720
b. Interest		46,410,937
c. Benefit Changes		-
d. Difference between actual & expected experience & Other		-
e. Assumption Changes		-
f. Benefit Payments		(51,473,516)
g. Contribution Refunds		(1,058,107)
h. Net Change in Total Pension Liability	·	11,213,034
i. Total Pension Liability - Beginning		892,949,946
j. Total Pension Liability - Ending	\$	904,162,980
2. Plan Fiduciary Net Position		
a. Contributions - Employer	\$	9,145,617
b. Contributions - State		-
c. Contributions - Member		6,575,253
d. Net Investment Income		169,701,534
e. Benefit Payments		(51,473,516)
f. Contribution Refunds		(1,058,107)
g. Administrative Expense		(275,838)
h. Other	-	-
i. Net Change in Plan Fiduciary Net Position		132,614,943
j. Plan Fiduciary Net Position - Beginning		678,381,033
k. Plan Fiduciary Net Position - Ending	\$	810,995,976
3. Net Pension Liability / (Asset)	\$	93,167,004
Certain Key Assumptions		
Valuation Date		10/01/2020
Measurement Date		09/30/2021
Investment Return Assumption		5.25%
Mortality Table	FRS Regi	ular Class (for the
	7/:	1/2020 valuation)



## Schedule of Changes in the Employer's Net Pension Liability Using Assumptions under 112.664(1)(b), F.S. except 2% higher investment return assumption

Fiscal year ending September 30,	2021	
1. Total Pension Liability		_
a. Service Cost	\$	7,772,694
b. Interest		54,607,830
c. Benefit Changes		-
d. Difference between actual & expected experience & Other		-
e. Assumption Changes		-
f. Benefit Payments		(51,473,516)
g. Contribution Refunds		(1,058,107)
h. Net Change in Total Pension Liability		9,848,901
i. Total Pension Liability - Beginning		608,848,037
j. Total Pension Liability - Ending	\$	618,696,938
2. Plan Fiduciary Net Position		
a. Contributions - Employer	\$	9,145,617
b. Contributions - State	•	-
c. Contributions - Member		6,575,253
d. Net Investment Income		169,701,534
e. Benefit Payments		(51,473,516)
f. Contribution Refunds		(1,058,107)
g. Administrative Expense		(275,838)
h. Other		-
i. Net Change in Plan Fiduciary Net Position		132,614,943
j. Plan Fiduciary Net Position - Beginning		678,381,033
k. Plan Fiduciary Net Position - Ending	\$	810,995,976
3. Net Pension Liability / (Asset)	\$	(192,299,038)
Certain Key Assumptions		
Valuation Date		10/01/2020
Measurement Date		09/30/2021
Investment Return Assumption		9.25%
Mortality Table	FRS Reg	ular Class (for the
	7/	1/2020 valuation)



# Asset and Benefit Payment Projection Not Reflecting Any Contributions from the Employer, State or Employee Using Assumptions from the Latest Actuarial Valuation

	Α	rket Value of ssets (BOY), let of DROP		Expected	Dr	ojected Benefit	N	Narket Value of Assets (EOY), Net of DROP
FYE		Accounts	Inve	stment Return	• • •	Payments Payments		Accounts
2022	\$	790,302,976	\$	51,576,002	\$	52,428,123	\$	789,450,855
2023	·	789,450,855		51,468,311	·	53,914,720		787,004,446
2024		787,004,446		51,255,825		55,317,792		782,942,478
2025		782,942,478		50,947,223		56,337,600		777,552,102
2026		777,552,102		50,557,723		57,097,587		771,012,238
2027		771,012,238		50,094,107		57,754,637		763,351,708
2028		763,351,708		49,560,400		58,247,105		754,665,003
2029		754,665,003		48,962,978		58,575,100		745,052,881
2030		745,052,881		48,306,327		58,807,194		734,552,014
2031		734,552,014		47,593,649		58,921,835		723,223,828
2032		723,223,828		46,829,483		58,907,421		711,145,890
2033		711,145,890		46,017,220		58,818,582		698,344,529
2034		698,344,529		45,160,799		58,591,298		684,914,030
2035		684,914,030		44,265,997		58,242,966		670,937,061
2036		670,937,061		43,338,358		57,774,627		656,500,792
2037		656,500,792		42,381,566		57,251,493		641,630,864
2038		641,630,864		41,399,810		56,600,694		626,429,980
2039		626,429,980		40,400,743		55,800,902		611,029,821
2040		611,029,821		39,392,516		54,873,989		595,548,348
2041		595,548,348		38,381,475		53,867,798		580,062,026
2042		580,062,026		37,372,059		52,803,770		564,630,315
2043		564,630,315		36,373,363		51,531,365		549,472,313
2044		549,472,313		35,397,234		50,137,685		534,731,862
2045		534,731,862		34,452,935		48,636,019		520,548,778
2046		520,548,778		33,548,861		47,057,225		507,040,414
2047		507,040,414		32,693,375		45,388,223		494,345,567

Number of years for which current market value of assets are adequate to sustain the payment of expected retirement benefits, <u>reflecting no contributions from the Employer, Employee or State, contrary to Florida Statutes and Plan provisions</u>:

All Future Years

### **Certain Key Assumptions**

Investment Return Assumption 6.75% Mortality Table FRS Regular Class (for the 7/1/2020 valuation)

Note: As required in Section 112.664(1)(c) of the Florida Statutes, the projection of the Fund assets <u>does not include contributions from the Employer, Employee or State, which is contrary to Florida Statutes and Plan provisions</u>. For this reason, these projections should not be viewed as a representation of the amount of time the Fund can sustain benefit payments. Under the GASB standards which DO include contributions from the Employer, Employee and State, the Fund is expected to be able to sustain the benefit payment demands in the near-term and long-term future.



### **Asset and Benefit Payment Projection** Not Reflecting Any Contributions from the Employer, State or Employee Using Assumptions required under 112.664(1)(a), F.S.

	Α	rket Value of ssets (BOY), let of DROP	Expected	Pro	ojected Benefit	larket Value of Assets (EOY), Net of DROP
FYE	•	Accounts	stment Return	• • •	Payments	Accounts
2022	\$	790,302,976	\$ 51,576,002	\$	52,428,123	\$ 789,450,855
2023		789,450,855	51,468,311		53,914,720	787,004,446
2024		787,004,446	51,255,825		55,317,792	782,942,478
2025		782,942,478	50,947,223		56,337,600	777,552,102
2026		777,552,102	50,557,723		57,097,587	771,012,238
2027		771,012,238	50,094,107		57,754,637	763,351,708
2028		763,351,708	49,560,400		58,247,105	754,665,003
2029		754,665,003	48,962,978		58,575,100	745,052,881
2030		745,052,881	48,306,327		58,807,194	734,552,014
2031		734,552,014	47,593,649		58,921,835	723,223,828
2032		723,223,828	46,829,483		58,907,421	711,145,890
2033		711,145,890	46,017,220		58,818,582	698,344,529
2034		698,344,529	45,160,799		58,591,298	684,914,030
2035		684,914,030	44,265,997		58,242,966	670,937,061
2036		670,937,061	43,338,358		57,774,627	656,500,792
2037		656,500,792	42,381,566		57,251,493	641,630,864
2038		641,630,864	41,399,810		56,600,694	626,429,980
2039		626,429,980	40,400,743		55,800,902	611,029,821
2040		611,029,821	39,392,516		54,873,989	595,548,348
2041		595,548,348	38,381,475		53,867,798	580,062,026
2042		580,062,026	37,372,059		52,803,770	564,630,315
2043		564,630,315	36,373,363		51,531,365	549,472,313
2044		549,472,313	35,397,234		50,137,685	534,731,862
2045		534,731,862	34,452,935		48,636,019	520,548,778
2046		520,548,778	33,548,861		47,057,225	507,040,414
2047		507,040,414	32,693,375		45,388,223	494,345,567

Number of years for which current market value of assets are adequate to sustain the payment of expected retirement benefits, reflecting no contributions from the **Employer, Employee or State, contrary to Florida Statutes and Plan provisions:** 

All Future Years

### **Certain Key Assumptions**

Investment Return Assumption 6.75% Mortality Table FRS Regular Class (for the 7/1/2020 valuation)

Note: As required in Section 112.664(1)(c) of the Florida Statutes, the projection of the Fund assets does not include contributions from the Employer, Employee or State, which is contrary to Florida Statutes and Plan provisions. For this reason, these projections should not be viewed as a representation of the amount of time the Fund can sustain benefit payments. Under the GASB standards which DO include contributions from the Employer, Employee and State, the Fund is expected to be able to sustain the benefit payment demands in the near-term and long-term future.



# Asset and Benefit Payment Projection Not Reflecting Any Contributions from the Employer, State or Employee Using Assumptions required under 112.664(1)(b), F.S.

		rket Value of ssets (BOY),					Narket Value of Assets (EOY),
	N	et of DROP		Expected	Pro	ojected Benefit	Net of DROP
FYE		Accounts	Inves	stment Return		Payments	Accounts
2022	\$	790,302,976	\$	36,294,223	\$	52,428,123	\$ 774,169,076
2023		774,169,076		35,492,557		53,914,720	755,746,913
2024		755,746,913		34,584,181		55,317,792	735,013,302
2025		735,013,302		33,575,114		56,337,600	712,250,816
2026		712,250,816		32,475,846		57,097,587	687,629,075
2027		687,629,075		31,290,708		57,754,637	661,165,146
2028		661,165,146		30,021,976		58,247,105	632,940,017
2029		632,940,017		28,673,492		58,575,100	603,038,409
2030		603,038,409		27,247,654		58,807,194	571,478,869
2031		571,478,869		25,745,853		58,921,835	538,302,886
2032		538,302,886		24,170,336		58,907,421	503,565,801
2033		503,565,801		22,522,434		58,818,582	467,269,653
2034		467,269,653		20,803,765		58,591,298	429,482,120
2035		429,482,120		19,017,130		58,242,966	390,256,285
2036		390,256,285		17,165,026		57,774,627	349,646,684
2037		349,646,684		15,248,495		57,251,493	307,643,685
2038		307,643,685		13,268,809		56,600,694	264,311,800
2039		264,311,800		11,229,539		55,800,902	219,740,437
2040		219,740,437		9,134,414		54,873,989	174,000,862
2041		174,000,862		6,985,681		53,867,798	127,118,744
2042		127,118,744		4,784,051		52,803,770	79,099,025
2043		79,099,025		2,533,334		51,531,365	30,100,994
2044		30,100,994		239,027		50,137,685	-
2045		-		-		48,636,019	-
2046		-		-		47,057,225	-
2047		-		-		45,388,223	-

Number of years for which current market value of assets are adequate to sustain the payment of expected retirement benefits, <u>reflecting no contributions from the Employer, Employee or State, contrary to Florida Statutes and Plan provisions</u>: 22.58

### **Certain Key Assumptions**

Investment Return Assumption 4.75% Mortality Table FRS Regular Class (for the 7/1/2020 valuation)

Note: As required in Section 112.664(1)(c) of the Florida Statutes, the projection of the Fund assets does not include contributions from the Employer, Employee or State, which is contrary to Florida Statutes and Plan provisions. For this reason, these projections should not be viewed as a representation of the amount of time the Fund can sustain benefit payments. Under the GASB standards which DO include contributions from the Employer, Employee and State, the Fund is expected to be able to sustain the benefit payment demands in the near-term and long-term future.



### **Asset and Benefit Payment Projection** Not Reflecting Any Contributions from the Employer, State or Employee Using Assumptions under 112.664(1)(b), F.S. except 2% higher investment return assumption

		ket Value of sets (BOY),					larket Value of Assets (EOY),
	Ne	et of DROP		Expected	Pr	ojected Benefit	Net of DROP
FYE	A	Accounts	Inves	stment Return		Payments	Accounts
2022	\$	790,302,976	\$	66,857,780	\$	52,428,123	\$ 804,732,633
2023		804,732,633		68,055,336		53,914,720	818,873,249
2024		818,873,249		69,231,256		55,317,792	832,786,713
2025		832,786,713		70,404,067		56,337,600	846,853,181
2026		846,853,181		71,601,634		57,097,587	861,357,228
2027		861,357,228		72,841,992		57,754,637	876,444,583
2028		876,444,583		74,140,590		58,247,105	892,338,068
2029		892,338,068		75,516,920		58,575,100	909,279,888
2030		909,279,888		76,989,175		58,807,194	927,461,870
2031		927,461,870		78,575,083		58,921,835	947,115,118
2032		947,115,118		80,295,373		58,907,421	968,503,070
2033		968,503,070		82,170,706		58,818,582	991,855,194
2034		991,855,194		84,223,960		58,591,298	1,017,487,856
2035		1,017,487,856		86,482,058		58,242,966	1,045,726,948
2036		1,045,726,948		88,973,468		57,774,627	1,076,925,789
2037		1,076,925,789		91,726,254		57,251,493	1,111,400,549
2038		1,111,400,549		94,771,268		56,600,694	1,149,571,123
2039		1,149,571,123		98,146,184		55,800,902	1,191,916,405
2040		1,191,916,405		101,891,948		54,873,989	1,238,934,364
2041		1,238,934,364		106,050,041		53,867,798	1,291,116,607
2042		1,291,116,607		110,662,538		52,803,770	1,348,975,375
2043		1,348,975,375		115,780,848		51,531,365	1,413,224,858
2044		1,413,224,858		121,463,651		50,137,685	1,484,550,824
2045		1,484,550,824		127,770,371		48,636,019	1,563,685,177
2046		1,563,685,177		134,763,699		47,057,225	1,651,391,651
2047		1,651,391,651		142,511,035		45,388,223	1,748,514,463

Number of years for which current market value of assets are adequate to sustain the payment of expected retirement benefits, reflecting no contributions from the Employer, Employee or State, contrary to Florida Statutes and Plan provisions: All Future Years

### **Certain Key Assumptions**

Investment Return Assumption Mortality Table FRS Regular Class (for the 7/1/2020 valuation)

Note: As required in Section 112.664(1)(c) of the Florida Statutes, the projection of the Fund assets does not include contributions from the Employer, Employee or State, which is contrary to Florida Statutes and Plan provisions. For this reason, these projections should not be viewed as a representation of the amount of time the Fund can sustain benefit payments. Under the GASB standards which DO include contributions from the Employer, Employee and State, the Fund is expected to be able to sustain the benefit payment demands in the near-term and long-term future.



8.75%

Actuarially Determined Contribution*								
	Plan's Latest Actuarial Valuation	112.664(1)(a), F.S. Assumptions	112.664(1)(b), F.S. Assumptions	112.664(1)(b), F.S. Except 2% Higher Investment Return Assumption				
A. Valuation Date	October 1, 2021	October 1, 2021	October 1, 2021	October 1, 2021				
B. Actuarially Determined Contribution (ADC) to Be Paid During Fiscal Year Ending	September 30, 2023	September 30, 2023	September 30, 2023	September 30, 2023				
C. Assumed Dates of Employer Contributions	Biweekly	Biweekly	Biweekly	Biweekly				
D. Annual Payment to Amortize Unfunded Actuarial Accrued Liability	\$ 0	\$ 0	\$ 10,830,180	\$ 0				
E. Employer Normal Cost	7,448,627	7,448,627	13,925,635	3,788,071				
F. ADC if Paid on Valuation Date: D + E	7,448,627	7,448,627	24,755,815	3,788,071				
G. ADC Adjusted for Frequency of Payments	7,701,508	7,701,508	25,414,072	3,962,247				
H. ADC Adjusted for Frequency of Payments as % of Covered Payroll	9.05 %	9.05 %	29.88 %	4.66 %				
Assumed Rate of Increase in Covered     Payroll to Contribution Year	2.50 %	2.50 %	2.50 %	2.50 %				
J. Covered Payroll for Contribution Year	87,183,061	87,183,061	87,183,061	87,183,061				
K. ADC for Contribution Year: H x J	7,890,067	7,890,067	26,050,299	4,062,731				
L. Estimated Credit for State Revenue in Contribution Year	0	0	0	0				
M. Employer ADC in Contribution Year	7,890,067	7,890,067	26,050,299	4,062,731				
N. Employer ADC as % of Covered Payroll in Contribution Year: M ÷ J	9.05 %	9.05 %	29.88 %	4.66 %				
O. Expected Member Contributions	4,297,974	4,297,974	4,297,974	4,297,974				
P. Total Contribution (including Members) in Contribution Year	12,188,041	12,188,041	30,348,273	8,360,705				
Q. Total Contribution as % of Covered Payroll in Contribution Year: P ÷ J	13.98 %	13.98 %	34.81 %	9.59 %				
R. Certain Key Assumptions Investment Return Assumption	6.75%	6.75%	4.75%	8.75%				
Mortality Table	FRS Regular Class (for the	FRS Regular Class (for the	FRS Regular Class (for the	FRS Regular Class (for the				
	7/1/2020	7/1/2020	7/1/2020	7/1/2020				
	valuation)	valuation)	valuation)	valuation)				

 $<sup>\</sup>ensuremath{^{*}}$  Before cost sharing and prior to reflecting use of credit balance.

